

Canadian Association of Chiefs of Police

CACP Meeting

OTTAWA, ONTARIO

August 2016

Crime Prevention, Community Safety and Wellbeing Committee

2015-2016 Annual Report

Committee Composition:

The committee is led by co-chairs Chief Leanne Fitch, Fredericton Police Force and Chief Kimberley Greenwood, Barrie Police Service. There are currently 16 voting members and 8 non-voting members for a total of 24 committee members representing various Canadian police agencies and associate agencies from coast to coast. Our committee is represented by police service members of multi ranks including Chiefs, Deputy Chiefs, Superintendents and Inspectors; along with representatives from the Crime Prevention Associations, Policing Academies, Federal Government Ministries and academics. The composition of our committee continues to change and we thank those for their long standing commitment, and appreciate those volunteering to become new members.

Mandate:

The Canadian Association of Chiefs of Police Crime Prevention, Community Safety and Wellbeing Committee acts in an advisory role to the CACP Executive on crime prevention and community safety matters affecting police services across the country. We provide leadership in adopting and promoting a comprehensive, inclusive approach addressing the root causes of crime and social disorder.

Strategic Objectives:

1. Identify new models of collaborative and integrated approach for community safety, health and wellbeing.
2. Knowledge transfer, in order to advocate a better understanding of crime prevention through social development.
3. Outreach and education, in order to garner support for crime prevention, community safety and wellbeing.

4. Advancing on merging issues.

Initiatives planned for 2015/2016

1. Finalize mandate, strategic objectives and membership profile. *Complete.*
2. Examine opportunities to coordinate crime prevention with mental health interventions. *Ongoing.*
3. Explore opportunities to coordinate crime prevention and domestic and intimate partner violence initiatives. *Final Stages.*
4. Explore opportunities to co-ordinate crime prevention and youth radicalization interventions. *Commencing.*
5. Work with TELUS to develop a preventative and proactive initiative to combat cyber crime targeting teens. *Ongoing*

Committee Work and Achievements in 2015-2016:

- The Committee's major initiative is our work on the development on the National Framework for Collaborative Police Action on Intimate Partner Violence. The purpose of this initiative is to provide police services across Canada with a shared language and understanding of IPV to better inform policy and collaborative action designed to keep families and communities safer.

The Statement of Principles for the Framework includes the following:

1. Police response based model alone will not save lives
2. Communities are safer when we work together
3. Policies and programs should be informed by sound and effective research and practices
4. Acknowledging and reducing the trauma of IPV on victims, offenders, families, first responders and communities.
5. Effective case management including collaboration to support both victims and offenders in addressing those factors that create risk.
6. Primary mandate of police to prevent crime, harm and victimization

The Framework includes sections on:

- Purpose and Principle Statements
- Definition of Intimate Partner Violence (IPV)
- Police Proaction
- Police Response
 - Domestic Violence Investigation Guidelines for Canadian Police Services

- Policy and Procedure
 - Communication and Dispatch
 - Initial Response Procedures
 - Conducting a Comprehensive Investigation
 - Interviewing Procedures
 - Charge Policy
 - Bail Procedures
 - Effective Case Management
 - Risk Assessment
 - Monitoring and Supervision

[See Appendix A](#)

- The Committee reviewed and enhanced the Committee’s terms of reference, enriched our mandate, modified our strategic objectives planned for 2015-2016 initiatives, and identified our roles and responsibilities for members.

[See Appendix B](#)

- The Committee met at the CACP annual meeting in Quebec City, Quebec on August 16, 2015, co- chaired by Chief Fitch and Chief Greenwood. The meeting focused on several agenda items including a presentation by Eldon Amoroso to assist the committee in developing a more robust website; a presentation by Dr. Carmen Gill and Chief Fitch on Domestic and Intimate Partner Crime Prevention; and approving the Strategic Plan.
- CACP Resolution #01-2015 Development of a National Framework on Proactive Community-Policing Responses to Domestic and Intimate Partner Violence was submitted by the Crime Prevention, Community Safety and Wellbeing Committee and passed at the CACP AGM in August 2015.

[See Appendix C](#)

- Co-Chairs participated in the CACP Take 5 videotaping highlighting the work of the Committee.
- Magazine Article submitted and published to CACP Magazine by Dr. Carmen Gill and Chief Fitch in Summer 2015 edition Title: “National Framework on Proactive Community Policing Responses to Domestic and Intimate Partner Violence”.
- Committee had a Teleconference meeting in November 2015. Discussion on the National Framework on Collaborative Police Action on Intimate Partner Violence, Cyber Bullying, and Crime Prevention E-Learning.
- Committee held a meeting in Montreal, Quebec on Monday, March 7, 2016, co- chaired by Chief Fitch and Chief Greenwood. The meeting focused on several agenda items including National Framework for Police Response to Intimate Partner Violence; Committee input re legalization of

marijuana and impact on public safety; Committee input to the Fifth Report for the International Centre for the Prevention of Crime.

- Committee members assisted with Western University and Carleton University research regarding police response to sex offenders. The goal of this project is to add to the academic literature regarding policing, victimology, and online crime and to draw from our analyzes to develop policy regarding best practices in responding to child, youth, and adult victims of online sex crimes and to seek out opportunities to inform municipal and federal agencies about “what works” through publications aimed at practitioners, as well as training modules and invited talks.
- Provide CACP Board with an update on resolution #02-2014 and #01-2015.

[See Appendix D](#)

Next Steps

1. Communication strategy to promote the National Framework for Collaborative Police Action on Intimate Partner Violence.
2. Expand functional use of Committee web-site.
3. Discuss coordinating crime prevention efforts with mental health interventions and police interaction with person with mental illness.
4. Explore opportunities to co-ordinate crime prevention and youth radicalization interventions.

Respectfully submitted,

On behalf of the Crime Prevention Committee by

Co-Chairs: Chief Leanne Fitch and Chief Kimberly Greenwood

July 13, 2016

Summary Report to the CACP Executive Board

Submitted to: Executive Director – Mr. Peter Cuthbert

CC. President – Chief Clive Weighill

Submitted by: Chief Leanne Fitch (on behalf of the CACP Crime Prevention Community Safety and Wellbeing Committee)

National Framework for Collaborative Police Action on Intimate Partner Violence (IPV) ¹

The National Framework will provide police services across Canada with a guide to leading practices to address Intimate Partner Violence (IPV) and to better inform policy and collaborative action to keep individuals, families and communities safe.

Statement of Principles

1. Responding to IPV is a shared responsibility across police, public health and social and community agencies.
2. Community safety is promoted through inter-agency collaboration.
3. Policies and programs should be evidence-based, and supported by sound and effective research and practices.
4. Responses to IPV should acknowledge and mitigate the trauma and other impacts of IPV on victims, offenders, families, responders and communities.
5. Effective case management includes collaboration among service providers to support both victims and offenders by addressing the factors that create risk, in order to prevent further harm.
6. The primary mandate of police is to reduce harm and victimization, and prevent crime.

Background

The development of the National Framework is a process that took place over two years of collaboration with various stakeholders. Before the concept of a framework was implemented, an idea of hosting a *Think Tank* on police response to intimate partner violence (IPV) emerged from

¹ This work is funded by the Social Sciences and Humanities Research Council of Canada.

a meeting held in November 2012 with the national network led by Carmen Gill, the *Canadian Observatory on the Justice System Response to Intimate Partner Violence*. The *Think Tank* emerged from the collaboration she has with the Fredericton Police Force, the Saint John Police Force, and the RCMP J Division in New Brunswick, as well as a longstanding relationship with the Fredericton Police Force in developing training for police officers on IPV.

The *Canadian Observatory* has led diverse projects related to law enforcement and treatment of intimate partner violence cases in the criminal justice system and at the 2012 meeting members decided to focus on police response. The national *Think Tank* on police response to intimate partner violence became concrete from the partnership between the Canadian Observatory and the Fredericton Police Force.

The National *Think Tank* entitled *Community Police Response to Intimate Partner Violence (IPV): Sharing Best Practices* was held in May 2014, bringing together a group of 35 ranking police officers and several academics. The goal of this *Think Tank* was to discuss various practices developed and implemented in different Canadian communities, to enhance collaboration, and to create synergy at the national level. This was an occasion for discussing community policing and treatment of high risk offenders. In the end, participants agreed that a unified police response to IPV in Canada is critical to moving the agenda forward. While it is understood that the issue of IPV is complex and requires various interventions - a shared understanding, consistent terminology and common application of the law through a community of practice would take our work to a whole new level.

The 2014 *Think Tank* results were shared with the Canadian Association of Chiefs of Police *Crime Prevention, Community Safety and Wellbeing Committee* and it was recognized by the committee that the complexities of IPV requires a multipronged approach including education, prevention, intervention, response and support. The CACP Committee recognized the importance of collaborating on many levels to adequately intervene in this complex issue that is rooted in homes and relationships and that this is consistent with the mandate of the Committee and its interdependence with coalitions. As such, the *Crime Prevention, Community Safety and Wellbeing Committee* were supportive of the continued focus on this topic and recognized that safe communities begin with safe interpersonal non-violent relationships. A summary of this initial work was published in the CACP Canadian Police Chief magazine fall edition 2014 pp. 14-15 (Gill/Fitch).

Following the *Think Tank*, a working group of experts was established to lead the development of the national framework. The working group comprised of researchers, communities and police agencies that met in June 2015 to discuss the development of the national framework regarding IPV. Discussions on the definition and context of IPV, police *proaction* and response to IPV and the victims and abusers of IPV further convinced the working group of the importance of establishing a National Framework to help guide police agencies in effective and standardized police response.

With the support of the *Crime Prevention and Community Safety and Wellbeing Committee* a CACP resolution was crafted based on the expert working group's recommendation and the resolution was submitted to the CACP Resolution Committee in the spring of 2015, brought forward to the AGM and adopted in Quebec in August 2015 (#2015-01).

Through the summer and fall 2015, the working group wrote the National Framework that was revised in a meeting held in October 2015. Dr. Carmen Gill, Chief Leanne Fitch and Chief Kim Greenwood held two consultations (December 2015 and February 2016) with stakeholders to discuss the purpose of a National Framework. The framework was then presented to the *CACP Crime Prevention and Community Safety and Wellbeing Committee* in March 2016 and received their support. The final document was submitted, in English and French, to CACP executive in May 2016.

Next Steps

The working committee of *CACP Crime Prevention, Community Safety and Wellbeing* are specifically seeking the endorsement and support of the IPV National Framework by the CACP Executive Board in the following ways in 2016 and 2017.

- Financial Assistance for the design and printing of 500 promotional information cards (approved/done).
- The inclusion of the promotional cards introducing the National Framework in all delegate and companion conference bags for the 2016 annual conference in Ottawa (approved and being mailed to head office before August 1, 2016).
- A brief introductory time slot for the Co-Chairs and Dr. Gill during the annual conference at the executive board meetings or AGM to formally announce the framework launch.
- Official acknowledgement at the AGM or conference from the President of CACP that the IPV National Framework is endorsed by CACP as a guiding document to assist Police agencies across Canada in their policy development, response, intervention and prevention of IPV.
- Use of CACP communications and website to post/publish the Framework document.
- Inclusion of a new article in future CACP Chiefs magazine.

On behalf of the *CACP Crime Prevention, Community Safety and Wellbeing Committee*, the Canadian Observatory and the University of New Brunswick we appreciate your support to date and appreciate the consideration of the above request.

Chief Leanne J. Fitch

Co-Chair CACP Crime Prevention, Community and Wellbeing Committee

[Return to Document](#)

**CANADIAN ASSOCIATION OF CHIEFS OF POLICE
CRIME PREVENTION, COMMUNITY SAFETY AND WELLBEING COMMITTEE
TERMS OF REFERENCE**

Co-chairs: Chief Leanne Fitch, Fredericton Police Force (FPF)
Chief Kimberley Greenwood, Barrie Police Service (BPS)
Secretary: Deputy chief Kevin Chalk, Waterloo Regional Police Service (WRPS)
Support: Sophia Sheridan (FPF)
Shirley Hrynyk (BPS)

Mandate:

The Canadian Association of Chiefs of Police Crime Prevention, Community Safety and Wellbeing Committee acts in an advisory role to the CACP Executive on Crime Prevention and community safety matters affecting police services across the country; and will provide leadership in adopting and promoting a comprehensive, inclusive approach addressing the root causes of crime and social disorder.

Strategic Objectives:

5. Identify new models of collaborative and integrated approach for Community Safety, Health and Wellbeing.
6. Knowledge transfer, in order to advocate a better understanding of crime prevention through social development.
7. Outreach and education, in order to garner support for crime prevention, community safety and wellbeing.
8. Advancing on merging issues.

Initiatives planned for 2015/2016

6. Finalize mandate, strategic objectives and membership profile.
7. Examine opportunities to coordinate crime prevention with mental health interventions.
8. Explore opportunities to coordinate crime prevention and domestic and intimate partner violence initiatives.

9. Explore opportunities to co-ordinate crime prevention and youth radicalization interventions.

Membership

- Open to police leaders in good standing with CACP. The committee will strive to ensure composition is as broad and diverse as the membership of CACP

Roles and Responsibilities

1. The role of Co-chairs of the Committee shall be for a term of two calendar years. Where one or more members consent to their nomination, the Chair shall be determined on the basis of an election by the members in attendance at the final Committee meeting of the term.

The responsibilities of the Co-chairs include:

- Determining the scheduling and location of the Committee's meeting
 - Setting each meetings' agenda, and arranging for the recording and distribution of the meeting minutes
 - Establishing and prioritizing the Committee's activities consistent with its mandate and the strategic priorities identified by the CACP Executive
 - Liaising with the CACP Executive respecting any matter concerning the Committee's activities, ensuring the timely submission of all Committee reports, research papers, or other materials to be advanced for the Executive's consideration
 - Establishing, at their discretion, Standing and/or Ad Hoc sub-committees to facilitate the achievement of the Committee's goals, including the determination of the nature, size, composition, and other terms of reference of such sub-committees
 - Oversee, direct and/or administer the affairs of the Committee
2. The roles of all members of the Committee are to support the attainment of the Committee's objectives through active and meaningful participation, collaboration, and the contribution of subject area expertise and experience.

The responsibilities of the members include:

- All members shall endeavor to ensure their organization's representation at all Committee and/or Sub-Committee meetings

- Where a member is unable to attend a scheduled meeting, they shall notify the Co-chair or designate in advance of the meeting and make reasonable efforts to facilitate the attendance of an alternate representative
- Committee members may also identify partners to participate in Committee meetings or activities

Meetings

Normally the CACP Crime Prevention, Community Safety and Wellbeing Committee will meet at least three times annually.

[Return to Document](#)

Resolution #01 -2015

DEVELOPMENT OF A NATIONAL FRAMEWORK ON PROACTIVE COMMUNITY-POLICING RESPONSES TO DOMESTIC AND INTIMATE PARTNER VIOLENCE

Submitted by the Crime Prevention, Community Safety and Wellbeing Committee

- WHEREAS** the Crime Prevention, Community Safety and Wellbeing Committee (CPCSW) planned initiatives for 2014/2015 which include exploring "opportunities to coordinate crime prevention and domestic and intimate partner violence initiatives", and recognized that addressing police proaction and response to domestic and intimate partner violence (DIIPV) requires multi-sectoral collaboration due to the complex social and criminal elements that are rooted in homes and relationships, and;
- WHEREAS** DIIPV is a complex social and criminal issue with indisputable human and financial costs, (estimated at \$7.4 billion per year in Canada), and accounts for approximately one quarter of all police-reported violent crime and the victimization of nearly 95,000 citizens annually, and;
- WHEREAS** D/IPV can be more effectively and efficiently addressed through the fundamental principles of contemporary community policing; an approach that emphasizes problem identification, root cause analysis, education, prevention, intervention, response, support, evaluation and collaboration among police and non-police sectors, and;
- WHEREAS** the CPCSW Committee is comprised of police leaders and strategic community leaders from government and non-government organizations who possess expertise in the areas of DIPV and gender-based analysis, and has worked in partnership with the *Canadian Observatory on Justice System Response to Intimate Partner Violence*, and in the creation of a 2014 "Think Tank" on DIIPV that brought together 35 subject matter experts including police, academics and practitioners to share best practices from their respective regions, and;
- WHEREAS** "D/IPV Think Tank" participants agreed that a unified police model for D/IVP in Canada is critical to create shared understanding, consistent terminology and common application of the law and police practice, and that this may be achieved through a National Framework, and;
- WHEREAS** the "DIIPV Think Tank" led to the creation of an expert working group, designed to establish a national community of practice on police proaction, intervention and response, and;

WHEREAS the CPCSW Committee endorses the development of a National Framework on Proactive Community-Policing Responses to Domestic and Intimate Partner Violence and has approved the creation of a subcommittee to explore the issue of D/IPV as it relates to creating safer communities through police and partnership action, and the establishment of a community of practice, and;

WHEREAS the CACP has previously endorsed national standards as a means of promoting common principles.

THEREFORE BE IT RESOLVED that the Canadian Association of Chiefs of Police recognizes and endorses the development of a National Framework on Proactive Community-Policing Responses to Domestic and Intimate Partner Violence, to be led by the Crime Prevention Community Safety and Wellbeing subcommittee, in partnership with the Canadian Observatory on the Justice System's Response to Intimate Partner Violence.

[Return to Document](#)

Updates for Resolutions 2014-02 and 2015-01
CACP Crime Prevention Community Safety and Wellbeing Committee

Submitted on behalf of the Committee
Co-Chair Chief Leanne J. Fitch
June 20, 2016

2014-02 Change Terminology from Economics of Policing to Economics of Community Safety and Wellbeing

Progress Report

- From the Committee's request, the former CACP President Jim Chu sent a letter to the Federal Department of Public Safety in 2014 to encourage high level government adoption of the above terminology.

Outstanding

- Our committee has yet to provide similar documentation to provincial departments or academic partners across the country.
- Given changes at all three levels of government over the past two years it is recommended that this Resolution remain open and that newly drafted correspondence be prepared and distributed from the CACP president. Our committee will draft updated content. Correspondence should be shared with other Federal and Provincial levels of government in the areas of education, finance and health to further reflect that crime, crime reduction, crime prevention are not solely public safety costs, but are intertwined with various government departments and non-government stakeholders.

Target Date for completion

- For the 2017 preparation budget cycles for all three levels of government.

2015- 01 *Development of A National Framework on Proactive Responses to Domestic and Intimate Partner Violence*

Progress Report

- The project for Police Response to Domestic and Intimate Partner Violence was funded by a grant for the Humanities and Social Science through the University of New Brunswick and the Canadian Observatory on Criminal Justice Response to Family Violence as spearheaded by Dr. Carmen Gill.
- D/IPV is recognized as a serious criminal and social problem by the CACP Crime Prevention, Community Safety and Wellbeing Committee. It is recognized as a root cause to crime, disorder, victimization, addictions, youth homelessness, poverty and mental health issues. It has an estimated financial cost to Canadian Tax payers at well over 7 billion dollars annually.
- National Think Tank of 35 subject matter experts brought together in spring 2014.
- Two articles specific to this project were previously published in the CACP Chief's Magazine.
- Our Committee partnership with UNB and the Observatory was established and endorsed officially by the CACP by way of resolution 2015-01.
- Our working group consisted of researchers, consultants, police experts and leaders, academics, NGOs and a writing group. The final document was professionally prepared and designed in March 2016 by graphic designers *Creative Juices Inc.*
- The working document name was changed to reflect the final product now titled *National Framework for Collaborative Police Action on Intimate Partner Violence*. The intent of the document is to provide police agencies across Canada with a standardized guide of best practices, common language and a shared understanding to help better inform police policy development and service delivery when dealing with Intimate Partner Violence.
- The document includes a visual diagram of the National Framework for IPV and is fully translated in both official languages. It includes a comprehensive, (but always evolving) appendix of resource material.
- The Framework Document was provided to the CACP Board of Directors for their review prior to their Teleconference meeting June 20, 2016.

Outstanding

- Design and production of promotional information postcards to be sponsored by CACP Crime Prevention Community Safety and Wellbeing Committee.
- Information postcards delivered to CACP conference committee (R. Montgomery) for inclusion in the 2016 Annual Conference Delegate bags by August 1, 2016.
- Presentation to CACP Board on August 13, 2016 seeking final endorsement that will encourage police agencies' across Canada to use the National IPV Framework to help inform proactive police responses consistently and professionally.
- Prepare communication media-bits and CACP magazine article.
- CACP communications strategy to promote the National Framework – i.e. Website and social media and magazine and a CACP Take-Five Video.
- 2017 follow-up survey with Police Agencies across Canada to measure uptake and evaluate.

Target Date for completion

- Report back to CACP 2018 Annual Conference

[Return to Document](#)