

# CACP Resolutions Status Report February, 2010

This status report summarizes CACP Committee activities between November 2009 and February 2010 on active 2006, 2007, 2008, and 2009 resolutions.

Progress reports are attached - 2009 Resolutions Pg.2-3; 2008 Resolutions Pg. 4-15; 2007 Resolutions Pg. 16-21; and 2006 Resolutions Pg. 22-25.

On December 8, 2009, President Blair, Vince Westwick, and Peter Cuthbert met with Justice Minister Douglas Nicholson on Bills C46/47 and gun control, and with the Minister of Transportation, Infrastructure, and Communities, John Baird to establish a link between him and the chairs of the Traffic Committee on issues relating to Resolution #2009-2. On January 10, 2010 President Blair wrote to the Minister of Public Safety, Vic Toews, highlighting the need to continue efforts issues address the issues identified in CACP resolutions.

On February 22, 2010 Bill Blair, President of the CACP, Bruce Burrell, President of the CAFC, Bruce Farr, President of the EMSCC, and John Reid, President and CEO of the CATA Alliance sent a jointly authored letter to the Minister of Industry, Tony Clement, with copies to Vic Toews, Minister of Public Safety, Peter MacKay, Minister of National Defence, and James Michael Flaherty, Minister of Finance requesting his leadership and support to establish a National Public Safety Interoperability Centre. Such a Centre would promote Canadian innovation and industrial competitiveness by advancing methodologies and tools to support and promote concept development, specification, integration, test and evaluation of communications interoperability capabilities to enhance the safety and security of Canadians.

# 2009 Resolutions

# Resolution: 2009-01 Federal Leadership on Community Safety, Health and Well-being

# **Resolution Summary:**

The CACP requests that the federal government exercise leadership in creating a new national responsibility centre for community safety, health and well-being to coordinate a comprehensive strategy that includes policy development and program delivery spanning federal economic and social departments; collaborating with other orders of government to share knowledge and coordinate strategies, policies, and programs across social and economic portfolios; supporting national coordinated efforts by non-governmental organizations; and serving as a resource hub by developing the national framework, and providing research and tools to support local strategies.

Target Date for Completion: not yet determined

**Sponsor/Champion:** Chief Gary Crowell and Ms Dorothy Ahlgren and the Crime Prevention Committee

#### Summary of progress since initiation:

Strategies to be discussed and determined at the upcoming Committee meeting.

# November 2009 - February 2010

- Resolution communicated to federal Ministers of Justice and Public Safety.
- Co-Chairs conveyed the resolution and additional background information about the Committee and the Coalition
  on Community Safety, Health and Well-being to Messrs. Ignatieff (LIB) and Layton (NDP) in February 2010,
  further to the non-partisan Forum on Crime and Community Safety hosted on 4 February 2010 by the Liberals to
  which all MPs were invited.

#### Resolution: 2009 -02 Modernizing the Driving Provisions of the Criminal Code

# **Resolution Summary:**

The Canadian Association of Chiefs of Police calls on the Government of Canada to give a high priority to modernizing the driving provisions of the Criminal Code to make it more effective by consulting with the provinces, the Alcohol Test Committee, law enforcement and other stakeholders to make the Criminal Code simpler to enforce.

Target Date for Completion: Ongoing Sponsor/Champion: D/Commr. Larry Beechey and the Traffic Committee

# Summary of progress since initiation:

On September 21, 2009 Insp. Stan McNeil, attended an interdepartmental meeting "Response to the Standing Committee on Justice and Human Rights (SCJHR) on Impaired Driving" to focus attention on strategies to address the recommendations made in the Standing Committee Report that was released in June 2009.

D/Commr. Larry Beechey, OPP, met with the Minister of Transport to discuss this resolution and other issues related to road safety on September 28, 2009.

Inspector McNeil, RCMP and Supt. Bill Snoddon, OPP, are scheduled to participate in a meeting of the Canadian Council of Senior Officials on Impaired Driving in Toronto in October to discuss the need for the government to act on the issues identified in this resolution.

# Resolution: 2009 -02 Modernizing the Driving Provisions of the Criminal Code cnt'd

# November 2009 - February 2010

- Insp. Stan McNeil (RCMP) and Supt. Bill Snoddon (OPP) participated in a meeting of the Canadian Council
  of Senior Officials on Impaired Driving in Toronto on 2009-10-05/06. This meeting provided an opportunity to
  discuss the need for the government to act on the issues identified in this resolution.
- D/Commr. Larry Beechey (OPP), Co-Chair of the Traffic Committee and the Minister of Transport discussed this resolution at a meeting on December 18, 2009. The minister was very interested in this and was only vaguely aware of what we were attempting to accomplish through our resolution. He has been personally affected by tragic events surrounding a fatal collision involving an impaired driver so he is supportive of getting impaired drivers off the road. There was a detailed discussion in regards to the advances made through Bill C2 and the diminishing conviction rates for impaired drivers. Random breath testing provisions, the benefits, and the statistics from other countries that have adopted it such as Ireland and Australia we explained. There was also a discussion concerning the Charter of Rights and opinions as reported by the media. The Minister is fully supportive of this initiative and has promised to support and lobby others when the final bill is presented.
- In mid January 2010, Inspector McNeil discussed the progress on this initiative with Mr. Greg Yost at the DOJ. He stated that "the Government is preparing to launch consultations and we can expect "developments" in the near future."

Resolution: 2009-03 Improving Airport Security through the Coordination and Integration of Policing Services at Canada's Airports

# **Resolution Summary:**

The CACP resolves that there be an integration of stakeholders involved in the safety and security of airports, that the necessary security clearances be provided for key, identified stakeholders to share intelligence, and that a unified and single chain of command be established to ensure consistent enforcement and security approach to airport policing.

Target Date for Completion: to be determined Sponsor/Champion: Organized Crime and Aviation Security Committees

#### Summary of progress since initiation:

Resolution approved in August, 2009. Plan of action to be determined at next Committee meetings.

#### November 2009 - February 2010

Security documents have been forwarded to Departmental Security for review. These requests are for
partner agencies in order to facilitate the sharing of information. Committee will advise when this process is
completed. The next Committee meeting is scheduled for the 12th April.

Submitted by Norm Mazerolle, RCMP

# 2008 Resolutions

# Resolution: 2008-01 Improving Public Safety Voice Communications Interoperability

#### **Resolution Summary:**

The CACP requests that the Government of Canada recognize the Canadian Interoperability Technology Interest Group (CITIG) as the national representative of public safety personnel whose mandate it is to improve public safety voice communications interoperability, and requests the Government, through Public Safety Canada, to fully support the Canadian Interoperability Technology Interest Group within the federal government in developing a national strategy, and

The CACP requests that the Government of Canada commit financial, policy, and other human resources in Public Safety Canada in partnership with the Canadian Interoperability Technology Interest Group to provide vision and leadership as required to accomplish voice communications interoperability amongst public safety agencies across Canada.

Target Date for Completion: April 30, 2009 Sponsor/Champion: Informatics Committee

Clive Weighill & Eldon Amoroso

# Summary of progress since initiation:

The resolution has now been passed by the all three participant organizations - CACP (August 26, 2008); EMSCC (May 28, 2008); (September 24, 2008). We plan to work with the CPRC and CITIG to develop an approach that is acceptable to Police, Fire and Emergency Services. Our approach will be made to Public Safety Canada once the re-elected government has a chance to stabilize and set directions.

# October 2008 – February 2009

- Over 300 individuals have registered to become members of CITIG.
- CITIG has become a forum for stakeholders to contribute their knowledge and expertise to the development
  of an "Interoperability Roadmap" for Canada. Funding from Public Safety Canada will enable the creation of
  a DRAFT Canadian Communications Interoperability Plan by March 31, 2009.
- A Vendor Outreach Forum (VOF) was held at the Toronto Conventions Centre on October 8 and 9, 2008, in
  partnership with the Canadian Advanced Technology Alliance (<a href="www.cata.ca">www.cata.ca</a>). The Forum, with speakers from
  a broad spectrum of Public Safety, addressed all aspects of interoperability (voice, data, emergency
  management, in building location, etc.).
- CITIG is the first organization to become an international member of the National Public Safety Telecommunications Council (NPSTC) in the United States.
- CITIG has won both National and International awards (Canadian Wireless Telecommunications Association & International Association of Chiefs of Police).
- Organizations partnered to bring approximately 20 first responders from EMS, fire, police, provincial
  agencies and federal departments to begin developing the Canadian Communications Interoperability Plan.
- The Second National Voice Interoperability Workshop was held in Toronto in December 2008. The Joint Resolution was signed and the first draft of the Canadian Communications Interoperability Plan unveiled.

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# Resolution: 2008-01 Improving Public Safety Voice Communications Interoperability cont'd

# March - July, 2009

The CITIG has been working with the Canadian Council of Emergency Measures Organizations (CCEMO) and the Senior Officials Responsible for Emergency Management (SOREM) — asking them to take responsibility for governance of the CCIP.

The first Canada-US Cross Border Interoperable Communications Workshop was held May 13-15 in Niagara Falls, NY, in collaboration with the U.S. Department of Homeland Security's Office of Emergency Communications (OEC) and Public Safety Canada. Efforts focused on finalizing the draft CCIP, and addressing administrative, operational and organizational barriers and opportunities to improve cross-border interoperability and public safety practices in both countries.

On May 25th, 2009 a delegation from the CACP, led by President Steven Chabot, met with the Minister of Public Safety, Peter Van Loan and providing a briefing on interoperability and related issues to the Minister.

A draft CITIG Strategic Plan is under review by CACP, CAFC and EMSCC. The document identifies strategies to quide CITIG's efforts in the foreseeable future, including:

- Establish the CITIG as the key facilitator and catalyst to improve public safety interoperability in Canada.
- Facilitate the implementation of the Canadian Communications Interoperability Plan on behalf of Public Safety Canada and Canadian responders.
- Identify the governance structure to make CITIG a sustainable, appropriately resourced and formalized entity (i.e. transitioning from genesis phase to a more sustainable structure that includes a clear governance structure).

Regional forums were held in Victoria and Winnipeg. Another regional forum is planned for Whitehorse, YK on September 24th, 2009.

The Third National Voice Interoperability Workshop will be held Nov 15 - 18, 2009 in Halifax, Nova Scotia.

#### August – October, 2009

On August 10, the CITIG's multi-disciplinary efforts were recognized with the CACP/Motorola Award for Excellence in Emergency Preparedness.

The Communications Interoperability Strategic Plan focused on implementing the Canadian Communications Interoperability Plan is now in place.

#### November 2009 – February 2010

Fourth CITIG Conference scheduled for December 5-8, 2010 in Victoria BC

Resolution: 2008-03 National Poverty Reduction Strategy

#### **Resolution Summary:**

The CACP calls upon all levels of government to collaborate in developing a comprehensive, multi-faceted national poverty reduction strategy as a key plank in creating safe, healthy, inclusive communities in which our citizens can reach their potential as parents, community members and contributors to Canada's economic and social fabric.

Target Date for Completion: ideally included in

2010 budget

**Sponsor/Champion: Crime** Prevention Committee

#### Summary of progress since initiation:

Resolution sent to Minister of Public Safety, provincial/territorial Ministers Responsible for Justice, members of Coalition on Community Safety, Health and Well-being. No response from governments to date. The Canadian Council on Social Development, Church Council on Justice and Corrections and other Coalition partners further disseminated the resolution with their covering messages of support for resolution and CACP position.

# October 2008 - February 2009

No change in status.

# March – July, 2009

No response from governments. Crime Prevention Committee members attended and spoke to the issue of poverty and its links to crime and victimization at the Canadian Council on Social Development's Social Forum on Poverty in Calgary in May 2009. This item will form part of the 2009 Conference programme.

#### August - October 2009

• In December the Crime Prevention Committee will consider recommending a CACP endorsement of the Dignity for All campaign, which calls for a federal plan for poverty elimination that complements provincial and territorial plans, a federal anti-poverty act that ensures enduring federal commitment and accountability for results, and sufficient federal investment in social security for all Canadians.

#### November 2009-February 2010

 Crime Prevention Committee has prepared a recommendation to the CACP Board of Directors seeking CACP endorsement of the Dignity for All campaign; to be considered at the March 2010 Board meeting. This resolution was also provided to federal leaders of the Liberal and New Democratic Parties in February 2010.

# Resolution: 2008-04 First Nations Policing

# **Resolution Summary:**

The CACP urges the Federal Government to ensure its policies support community vision and to commit to and maintain support for the provision of First Nations policing that is adequately funded for sustainability

Target Date for Completion: ongoing

**Sponsor/Champion:** Commr. Julian Fantino, OPP and Supt. Russ Mirasty, RCMP

# Summary of progress since initiation:

Association has sent letters outlining CACP resolutions and issues to the Ministers of Public Safety and the Minister of Justice and Attorney General.

# October 2008 – February 2009

No change in status.

# March - July, 2009

President Steven Chabot met with Public Safety Minister Van Loan on May 25, 2009 to discuss this issue.
 The Minister's recommended that the President meet with the Parliamentary Secretary to continue discussions.

#### August - October, 2009

Ontario government committed \$4 million annually over next five years to fund 40 additional officers for First Nations Police Services from its share of the federal Police Officers Recruitment Fund. Ontario's Safer Communities -- 1,000 Officers Partnership Program has provided First Nations Police Services with \$1.6 million in funding to hire an additional nine (9) police officers.

- The First Nations Policing Program is currently undergoing a comprehensive review which is being led by Public Safety Canada through the Aboriginal Policing Directorate. This review will look at many of the issues raised in the resolution and may lead to some resolve.
- Next meeting of the Committee is scheduled for April 12-13, 2010 in Calgary, AB.

Resolution: 2008-05 Ontario Sex Offender Registry Legislation and Software Application be Considered as a Model at the National Level

#### **Resolution Summary:**

The CACP urges the Federal Government to provide the program development, implementation and maintenance costs required to support Municipal and Provincial Police Services in implementing the National Sex Offender Registry, using Ontario as a model, and calls upon the Minister of Justice and Attorney-General and the Minister of Public Safety to conduct a review and consider adoption of Ontario's Sex Offender legislation and software application as a model to maximize public safety in all of Canada's provinces.

Target Date for Completion: ongoing Sponsor/Champion: Commissioner Julian Fantino Ontario Provincial Police

#### Summary of progress since initiation:

Association has sent letters outlining CACP resolutions and issues to the Ministers of Public Safety and the Minister of Justice and Attorney General.

# October 2008 - February 2009

No change in status.

# March - July, 2009

In June, 2009, the Public Safety Minister, the Hon. Peter Van Loan and the Hon. Jean-Pierre Blackburn, Minister of National Revenue noted that police and victim groups had identified significant shortcomings in the current sex offender registry, and announced proposed legislative amendments to strengthen the National Sex Offender Registry and the National Data Bank.

# August - October, 2009

- The RCMP has asked to review the OSOR software and PKI issues being addressed for review. Bill C34, currently in second reading, does not include offender vehicle information, considered imperative by OSOR.
- Input on Bill C34 provided by OSOR participating in Federal/Provincial/Territorial High Risk Offender Working Group.

#### November 2009 – February 2010

Resolution: 2008-06 CACP Support of Coordinated Multi-Province (National) Approach in the Development of a Single Analytical Software Program (Database) to House Information Pertaining to Both Missing Persons and Unidentified Human Remains

#### Resolution Summary:

The CACP urges the Federal Government to provide program development, implementation and maintenance costs required to support the integrated multi-province (national) adoption of a single analytical software program (database) and the establishment of a consistent program of best practices in the resolution of missing persons and unidentified human remains investigations, and

The CACP supports the adoption of a coordinated multi-province (national) approach in the development of a single analytical software program (database) to house information pertaining to both missing persons and unidentified human remains.

Target Date for Completion: ongoing **Sponsor/Champion:** Commissioner Julian Fantino Ontario Provincial Police

# Summary of progress since initiation:

Association has sent letters outlining CACP resolutions and issues to the Ministers of Public Safety and the Minister of Justice and Attorney General. An Executive Steering Committee is in place that is chaired by Deputy Commissioner Vince Hawkes of the OPP oversees the project working group consisting of five sub-committees – project implementation, stakeholder liaison, policy and procedure, freedom of information, and technical subcommittees.

# October 2008 - February 2009

No change in status.

#### March - July, 2009

A Steering Committee that includes A/Commr. Vince Hawkes, OPP, A/Commr. Bruce Rogerson, RCMP, D/Chief Sue O'Sullivan, Ottawa Police Service representing the CACP, Dr. Kent Stewart, Saskatchewan Chief Coroner/Medical Officer representing chief coroners and chief medical examiners of Canada, Inspecteur Ronald Boudreault, Sûreté du Québec was struck,, and established, under the leadership of the OPP, a working group consisting of five sub-committees - project implementation, stakeholder liaison, policy and procedure, freedom of information, and technical sub-committees.

#### These committees have:

- Drafted a letter to solicit feedback from CACP members
- Established contact with the Federal/Provincial/Territorial Ministers Working Group on Missing Women
- Explored public website needs, privacy impact assessment models
- Made recommendations for a cost benefit analysis of a new system
- Identified issues and concerns that will require further examination, especially those related to duplication of data entry, existing and required CPIC infrastructure and upgrades, human costs of implementation, and specifically the impact on front line investigators, training, and procedures.

#### August – October 2009

The Steering Committee now includes Deputy Chief Kim Derry of Toronto Police. CACP Informatics Committee has adopted leadership of this project. Informatics Committee soliciting analysis and feedback from two vendors, Niche & Versaterm. Information to be reviewed at next Informatics Committee meeting. Application made to Canadian Police Research Council for funding (business analyst consultant).

Resolution: 2008-06 CACP Support of Coordinated Multi-Province (National) Approach in the Development of a Single Analytical Software Program (Database) to House Information Pertaining to Both Missing Persons and Unidentified Human Remains cnt'd

- CACP Informatics Committee reviewed the findings of this project, identified issues and concerns that
  required further examination, especially those related to duplication of data entry, existing and required CPIC
  infrastructure and upgrades, human costs of implementation, and specifically the impact on front line
  investigators, training, and procedures.
- Received approval from Canadian Police Research Council for business analyst consultant to assist project.
- Project Committee now includes RCMP Chief Supt. Byron Boucher of National Police Services
- Project Committee completed review of feedback from two vendors, Niche & Versaterm
- Project Committee drafting additional report and further recommendations to CACP Informatics Committee.
- Statement of work and Request for Services being completed to utilize funding from the Canadian Police Research Council.
- Information will be reviewed at the scheduled Informatics Committee meeting March 4-5. Further analysis
  has suggested that CPIC, with several identified modifications, may be able to serve needs of police,
  coroners and medical examiners. Additional analysis and consultation required, upon approval of CACP
  Informatics Committee.

Resolution: 2008-07 The Six Principles of Modern Policing: Establishing the Foundation for a National Framework for Progressive Policing in Canada

#### **Resolution Summary:**

The CACP urges it members and their agencies to collectively adopt the six principles of the National Framework for Progressive Policing in Canada, and calls upon the policy makers at all three levels of government to consider the six principles as the foundation upon which all discussions and reviews of current legislation and policies related to policing, public safety and criminal justice administration should proceed in the future, and that the Board of Directors of the CACP be immediately empowered, in the manner and timing which it may deem appropriate, to undertake subsequent steps it deems necessary to advance the application of the six principles toward the development of a sustainable National Framework for Progressive Policing in Canada.

Target Date for Completion: ongoing Sponsor/Champion: NFPP Special Purpose Body Chief Armand La Barge

# Summary of progress since initiation:

The NFPP Special Purpose Body is meeting on November 13th to draft a strategy for next steps which will be presented to the CACP Board of Directors on November 29th. If accepted at this Board meeting the strategy will be initiated. The Chairman anticipates it will entail a strategy to communicate this issue, including the confirmed principles, to the three levels of government, governance bodies, and other interested parties.

# October 2008 - February 2009

- Presentation made to Board of Directors.
- Issue discussed at meetings with CAPB, CPA, and FCM.
- The Special Purpose Body is planning a May 2009 Summit.

#### March - July, 2009

■ NFPP Summit was held in Ottawa May 12 with representatives from the CACP, CPA, CAPB, FCM and Public Safety Canada in attendance. A full day discussion took place regarding development of a strategy for moving the NFPP onto the agenda of the three levels of government. The working group established to work on this strategy will meeting on July 28 and will report back to the Summit group in the fall of 2009.

#### August – October, 2009

- As a result of a series of the meetings held during the spring and summer of 2009, the CACP Board was
  asked in August to consider a motion to move forward on a collective process to achieve a single voice and
  to present a unified message to governments. The Board approved continued CACP participation in the
  Working Coalition on Sustainable Policing, and this work is now underway.
- Chief Armand La Barge has assumed the role of Champion of this initiative for the CACP Board, and is supported by CACP Consultant Norm Taylor. They will engage Board members in advance of the November meeting for their assistance and guidance in crafting the CACP's contributions to the Coalition discussions
- Boards of all four participating associations support the formation and continued work of the Coalition.
- First working session held in Toronto October 19. Subsequent dates set for November, January and February.
- Coalition's main deliverables will be presented to an expanded Tri-Lateral (including FCM) in March 2010

- Name changed to Coalition for Sustainable Public Policing.
- Committee met February 8, 2010. A joint meeting to share views and findings of the three National Police Associations will be held in Ottawa, ON March 12, 2010

# Resolution: 2008-08 Support for the Canadian Criminal Intelligence Model (CCIM)

# **Resolution Summary:**

The CACP recommends that all CACP members in Canada fully endorse the efforts of the CCIM Project Team to develop a detailed project plan, objective statement and business case to ensure the successful implementation of the Canadian Criminal Intelligence Model to strategically align intelligence and operations at the municipal, provincial and federal levels across Canada.

Target Date for Completion: ongoing	<b>Sponsor/Champion:</b> CCIM Project Team, sponsored by Criminal Intelligence Service Canada (CISC) National Executive Committee (NEC) Ms Carol Ann Gendre,
	RCMP, Project Manager

#### Summary of progress since initiation:

Association has sent letters outlining CACP resolutions and issues to the Ministers of Public Safety and the Minister of Justice and Attorney General.

# October 2008 - February 2009

- Completion of stakeholder consultation. (November 2008)
- Final report (with recommendations) produced and forwarded to Project Champions. (December 2008)
- Project Champions reviewed report and provided CCIM project team with direction for next steps. (December-January 2009)
- CCIM project team is preparing the project plan and objective statement (referred to in the August 2008 resolution) to execute project direction. (January-February 2009)
- CCIM project team is concurrently conducting research required to support project objectives. (January -June 2009)
- CCIM project plan to be presented to CACP for endorsement via a new resolution. (August 2009)

#### March - July, 2009

- The CCIM project team has continued research in support of CCIM standards and has completed a new project scope statement and project plan.
- The RCMP has recently stood up a new office of the Chief Criminal intelligence Executive. This will result in an alignment between the RCMP Criminal Intelligence program and CISC. The impact of the pending realignment on the CCIM project is not known at this time. The project team with therefore not be able to proceed with the planned CCIM resolution at the 2009 conference.

Submitted by Carol Ann Gendre, Project Manager, CCIM

# August - October, 2009

- The CCIM project scope statement and project plan were presented via resolution to the CISC National Executive Committee (NEC) in August 2009.
- Discussions during the NEC raised concerns about funding and the lack of a CCIM governance structure included in the project's plan.
- Recognizing the value of the CCIM project, NEC decided to hold their vote on the resolution in abeyance pending receipt of additional information.
- In light of NEC discussions, the project team has changed its focus from research in support of standards development to developing an integrated governance structure and revisiting the proposed sequence of CCIM's development. The text of the NEC resolution was presented in August 2009 will be amended to reflect these changes and presented to NEC for a vote at their next meeting, which is anticipated to take place by late winter 2010.

# Resolution: 2008-08 Support for the Canadian Criminal Intelligence Model (CCIM) cnt'd

# November 2009 – February 2010

- CCIM Project Team efforts focused on research to examine concerns raised by the CISC National Executive Committee (NEC) in August 2009 about CCIM governance and costs/funding.
- Project team conducted research in support of newly identified requirements for the CCIM model, such as
  defining the business process of intelligence-led policing and initiating work on a criminal
  intelligence/information sharing strategy for the Canadian law enforcement community.
- A discussion paper on CCIM governance was completed in December 2009. The paper examines the principles of partnership and good governance and states that the successful implementation of CCIM will require a strong partnership between law enforcement agencies. The paper recommends the establishment of a dedicated Advisory Board, under the auspices of NEC, with a proposed composition that reflects the diversity of law enforcement in Canada. This proposal is being considered during ongoing consultations between the DG, CISC and senior executives in the law enforcement community.
- CCIM and CCIS project teams (Canadian Criminal Intelligence System) continued to liaise to maximize mutual efforts and ensure alignment between projects.
- A presentation on the CCIM project will be provided at a CISC partners meeting scheduled for March 3. The
  goal of this meeting is to enhance the awareness of senior executives of agencies engaged in the
  investigation of serious and organized crime of CISC national initiatives, such as CCIM.
- NEC will meet on March 25, 2010 at which time an update on CCIM project progress will be provided.
- A revised project plan is under development, and will be presented to NEC via Resolution at their August 2010 meeting

Resolution: 2008-09 Chronic Offenders

#### **Resolution Summary:**

The CACP calls upon the Federal Minister of Justice to amend the Criminal code to: establish a definition for the term "chronic offender" based on a threshold number of offences committed over a distinct period of time; establish the principle in bail hearings that being a chronic offender is prima facie proof that section 515(10)(b) and (c) of the Criminal Code have been satisfied; place the onus on a chronic offender who is facing a bail refusal application to show cause why they should be given judicial interim release; remove the sentencing principle established in the Criminal Code that requires sentencing judges to consider alternatives to incarceration if the case in questions relates to the sentencing of a chronic offender, and mandate every increasing sentences of incarceration in cases involving chronic offenders for the specific purpose of decreasing victimization.

Target Date for Completion: ongoing Sponsor/Champion: Law Amendments Committee and Supt. Warren Lemcke

#### Summary of progress since initiation:

Association has sent letters outlining CACP resolutions and issues to the Ministers of Public Safety and the Minister of Justice and Attorney General.

# October 2008 – February 2009

Discussed at January Justice symposium with judiciary and heads of prosecutions. A report is being prepared by the Vancouver Police Department.

Cnt'd . . . .

#### Resolution: 2008-09 Chronic Offenders cnt'd

# Summary of progress since initiation:

Association has sent letters outlining CACP resolutions and issues to the Ministers of Public Safety and the Minister of Justice and Attorney General.

#### October 2008 - February 2009

Discussed at January Justice symposium with judiciary and heads of prosecutions. A report is being prepared by the Vancouver Police Department.

# March - July, 2009

The Vancouver Board of Trade recently made a presentation to the Justice Committee in Ottawa and sent a letter to Minister Nicholson expressing their concerns around the issue of Chronic Offenders. They received a letter back indicating FPT ministers are still looking at the issue.

The Vancouver Police Department Planning and Research Section, along with Sergeant Ruben Sorge are continuing to look at this issue with an eye to developing wording for a recommended legislative change. We are looking to develop a strategy to address legislative change in relation to 718 of the Code. We would be looking to do this in order to provide a legislative framework by which Judges would be able and willing to enter into "Escalating Sentencing" in the case of incorrigible offenders.

#### August - October, 2009

No change in status.

# November 2009 - February 2010

Issue to be discussed at the CACP Criminal Justice System Conference, April 19-20, 2010.

# Resolution: 2008-10 Drug Evaluation and Classification Program

#### **Resolution Summary:**

The CACP recognize the Drug Evaluation and Classification (DEC) Program currently under the stewardship of the RCMP as being the sole approved training for SFST, DRE, and DRE Trainers for Canadian police personnel.

Target Date for Completion: ongoing Sponsor/Champion: Traffic Committee

# Summary of progress since initiation:

Association has sent letters outlining CACP resolutions and issues to the Ministers of Public Safety and the Minister of Justice and Attorney General.

# October 2008 – February 2009 Background

On July 2, 2008 the drug impaired driving provisions of Bill C-2 came into effect. The regulations regarding this Bill outline the program and training requirements based on the IACP Drug Recognition Program.

DEC Program oversees all Canadian training for Drug Recognition Experts (DRE) and Standard Field Sobriety Testing (SFST). This training is all conducted in Canada, with the exception of the DRE Certification Training which is carried out at the Maricopa County Detention Centre in Phoenix, Arizona. This facility is also utilized by numerous American police agencies for DRE certification.

# Resolution: 2008-10 Drug Evaluation and Classification Program cnt'd

#### **CURRENT STATUS:**

There are currently 321 certified DRE police officers in Canada representing more than 50 police agencies from all provinces. There are nearly 3,000 Canadian police officers trained in SFST techniques. Currently there are 190 drug impaired driving charges before the courts. To date, only 1 charge has been settled by way of a guilty plea.

In order to improve the collection of data concerning drug impaired driving and to facilitate research to combat this problem, the DEC Program is working with the RCMP Chief Information Office to develop an electronic data capture tool for all Canadian police agencies to utilize. It is anticipated that this tool will be on-line in April 2009.

The DEC Program National Coordinator is working through the CACP Traffic Committee with the Ontario Provincial Police in hopes of identifying a Canadian site in Ontario for DRE certification training.

# March - July, 2009

No change in status.

# August - October, 2009

- There are currently more than 410 certified DRE police officers from over 60 Canadian police agencies. There are over 4,000 Canadian police officers currently trained in SFST techniques.
- During the first year following the implementation of the drug impaired driving provisions of Bill C-2, over 500 motorists were charged with drug impaired driving.
- To improve the collection of data concerning drug impaired driving and to facilitate research to combat this problem, the DEC Program is working with the RCMP Chief Information Office to develop an electronic data capture tool for all Canadian police agencies to utilize. This project has been delayed due to the Olympics and is now scheduled to be piloted in May 2010.

- There are now 540 DRE officers in Canada in 50 agencies and more than 3400 police officers trained in SFST techniques. Over 850 evaluations have been carried out on suspected drug impaired drives. Approximately 600 drug impaired driving charges are before the courts.
- The DEC Program continues to work with the RCMP CIO office to develop an electronic data capture tool which all Canadian police agencies can use. The electronic data collection face sheet has been finalized and programmers continue to work on developing and implementing the system. Due to resourcing pressures, implementation has been delayed until the new fiscal year.
- The DEC Program coordinator is working through the CACP Traffic Committee and the DRE Steering Committee to identify a Canadian site for DRE certification training.
- The DEC Program national coordinator has recently received the updated IACP DEC Program training manuals. They are being reviewed and modified to conform to Canadian terminology. Once this process is complete, the manuals will be translated into French to assist in the delivery of DRE training in Quebec and other regions of the country where there is a demand for this training in French.
- An annual report is being prepared for all program activities undertaken during the 2009 calendar year and will be presented to the CACP Traffic Committee at their annual meeting scheduled in April 2010.

# 2007 Resolutions

Resolution: 2007-03

Resolution Calling Upon the Federal Government to Increase Funding For DNA Analysis

#### **Resolution Summary:**

The Canadian Association of Chiefs of Police urges the Minister of Public Safety to fund the Forensic Science and Identification Section (FS & IS) of National Police Services to a level that will enable them to achieve a capacity to meet the demands placed upon it by Canadian Police officers carrying out their duties of protecting life and apprehending criminals and meeting the initiative of the Government of Canada.

Target Date for Completion: ongoing

Sponsor: National Police Services
Champion: A/Commr. Joe Buckle

#### Summary of progress since initiation:

We held an NPS Committee meeting in Ottawa in February. We are addressing two significant issues: Firearms Revocation and Computer Forensics. Either or both may result in recommended resolutions, but considerable more background development is required. We intend to hold a teleconference in April and a face to face meeting in May at which time if we are proceeding with a resolution it will be available to meet the 1 June deadline.

# April - July 2008

The Federal Government has released funding to meet the C13/18 legislation requirements. At this time, we (FS&IS and Department of Public Safety) are working on a Memorandum to Cabinet (MC) which will address funding issues for all DNA related activities within the RCMP and other jurisdictions.

# August - October 2008

Government preparing Memorandum to Cabinet. Delays anticipated due to election.

# October 2008 - February 2009

No change in status.

#### March - July, 2009

No change in status. Due to retirement of Derek Egan, Gerry Lynch will be i/c until the August meeting.

#### August - October, 2009

No change in status.

# November 2009 - February 2010

Resolution: 2007-06

Lawful Access to Encrypted Electronic Media

#### **Resolution Summary:**

The Canadian Association of Chiefs of Police calls upon the Government of Canada through the Minister of Justice and Attorney-General to amend the Criminal Code to provide a requirement which would compel parties to provide electronic encryption keys to data under their care and control during the execution of a lawful search, and;

Further, that the Canadian Association of Chiefs of Police calls upon the Government of Canada through the Minister of Justice and Attorney-General to amend the Criminal Code of Canada so as to create an offence for failing to comply with an order to provide a password or encryption key as aforesaid, which offence would be punishable by the same penalty as the subject offence under investigation.

Target Date for Completion: ongoing

Sponsor: e Crime and Law Amendments
Champion: D/C Cst. Clayton Pecknold

#### Summary of progress since initiation:

- The Law Amendments Committee, the Organized Crime Committee and the National Security Committee continue their advocacy efforts at every opportunity. The LAES (Lawfully Authorized Electronic Surveillance) sub-committee continues to liaise with officials at Public Safety Canada.
- Efforts to raise awareness in the context of internet child exploitation underway through E-Crime Committee
- The initiative, because of its complexity and several related components, poses significant challenges from a public communication perspective.
- The present minority government environment means that the MITA Bill (or its equivalent) is unlikely to be introduced in this Parliament. Even when introduced considerable public and private advocacy will be required to address expected privacy, industry and civil society concerns
- At the January meeting of the LAC, committee members agreed that this initiative required an infusion of expert advice to assist in reinvigorating government enthusiasm and creating a comprehensive communication strategy in support of the initiative. Recommendation made to the Board of Directors made to consider retaining the services of a government relations/communications strategist to work with the committees relevant to the Lawful Access initiative on a project basis.
- LAC appeared as an intervenor on R v Tele-Mobile. The Supreme Court of Canada's dismissed the appeal by Telus. The Court determined that the existing scheme permits ex parte applications for production orders. Furthermore, the Court concluded that a Judge may only have regard to the financial cost of complying with the production order on a subsequent motion for exemption. Finally, the Court agreed with the decision of the original application judge that an exemption should only be granted if compliance with the production order would be unreasonable.

# April – July 2008

- Issue paper on lawful access prepared for CACP membership
- Letter sent to Ministers Nicholson and Day requesting government to announce its intention to introduce Lawful Access legislation in the next session of Parliament.

#### August – October 2008

Issue paper distributed and is under discussion to determine the best way to move this issue forward.

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Resolution: 2007-06 Lawful Access to Encrypted Electronic Media cont'd

# October 2008 - February 2009

- CACP position paper on lawful access finalized and presented to the Board of Directors in November 2008.
- Engaged Board approved communications advisor to provide guidance on publicizing this issue
- BC Solicitor General and Minister of Public Safety, John van Dongen briefed on issue by Clayton Pecknold.
   Has advised he will be taking issue forward to federal government.
- Letters sent to Ministers Van Loan and Nicholson

# March – July, 2009

• On June 18, 2009, the government introduced lawful access legislation in two bills. The first, Bill C-46, is titled *Investigative Powers for the 21st Century(IP21C) Act*, and the second, Bill C-47, is titled *Technical Assistance for Law Enforcement in the 21st Century Act*.

# August - October 2009

- The Investigative Powers of the 21st Century (IP21C) Act (introduced as Bill C-46) will ensure that law enforcement have the tools to fight crime in today's modern environment by updating certain existing offences as well as creating investigative powers to effectively deal with crime in today's computer and telecommunications environment.
- The Technical Assistance for Law Enforcement in the 21s Century Act (introduced as Bill C-47) will require service providers to include interception capability in their networks. Requirements to obtain court orders to intercept communications will not be changed by this Act, which will require service providers to supply basic subscriber information to law enforcement agencies and the Canadian Security Intelligence Service on request.
- Bills C-46 and C47 do not address this Resolution. The proposed legislation would not compel parties to
  provide electronic encryption keys to data under their care and control during the execution of a lawful search
  or make it an offence for those who fail to comply with an order to provide a password or encryption key.

# November 2009 – February 2010

# Resolution: 2007-09 Canadian Law Enforcement Strategy to Combat Organized Crime

#### **Resolution Summary:**

That the Canadian Association of Chiefs of Police support the efforts of the CACP OCC, via the Council on Public Security, in the development and implementation of the integrated intelligence-led Canadian Law Enforcement Strategy to Combat Organized Crime.

Target Date for Completion: Ongoing	Sponsor:	Organized Crime & Law Amendments	
	Champions:	A/Commr. Mike Cabana, RCMP	

# Summary of progress since initiation:

- 2005: Development of the CACP Organized Crime Committee (OCC) Canadian Law Enforcement Strategy to Combat Organized Crime (OC)
- 2006: CISC NEC Support the Development of a Canadian Criminal Intelligence Model (CCIM) to Enhance Integration and Intelligence-Led Policing; CISC NEC supports operationalizing the Integrated Provincial Threat Assessments and National Threat Assessment as an Integral Part of the CACP OC Strategy.
- In March 2006, provincial chiefs selected a senior law enforcement official to represent their respective provinces on an Intelligence-Led Enforcement Priorities Group called the Council on Public Safety.
- C/Supt. Derek Ogden, RCMP selected as chair of the Council of Public Safety
- 2007: Implementation of the Canadian Law E Strategy at all Levels Across Canada: Municipal, Regional, Provincial and National levels.
- The CACP OCC fully endorsed the position paper and a time line for the implementation of the OCC Strategy on August 20, 2006.
- Implementation of the Canadian Law Enforcement Strategy to Combat Organized Crime endorsed by CISC National Executive Committee: March 1, 2007 and adopted by the CACP in August 2007.
- Three meetings of the Council on Public Safety were held: (1) June 2007 (Ottawa); October 2007 (Montréal) and February 2008 (Vancouver). The next meeting is scheduled for June 2008 (Toronto)
- Accomplishments to date include: a CoPS Constitution (being finalized); Draft Regulations (currently being reviewed by membership); a template for operationalizing Intelligence and Tactical Enforcement Priorities (being revamped); Guidelines for the preparation of a framework for the CoPS Annual Report and a CoPS Communications Strategy (being reviewed by CoPS members).

#### April - July 2008

No change in status

#### August – October 2008

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# Resolution: 2007-09 Canadian Law Enforcement Strategy to Combat Organized Crime cnt'd

#### March – July, 2009

- In an effort to better reflect its purpose, CoPs has amended its name to that of the *Canadian Integrated Response to Organized Crime*.
- This year, three (3) meetings were held. These three meetings were respectively held in Quebec City in February 2009 and in Ottawa in June 2009.
- Amendments to the CIROC Constitution were ratified in June 2009. The Constitution identifies that CIROC is to provide an annual report to the NEC.
- CIROC has requested CISC to prepare a resolution amending CISC Constitution to provide for the Chair and Co-Chair of CIROC having a seat at the NEC. If adopted by NEC, CIROC's Constitution will be amended accordingly.
- The 2009 Annual report is currently undergoing final editing and translation. Publication and dissemination is scheduled for August 7, 2009 in Charlottetown, PEI.
- CIROC is presently coordinating a pilot project to test a reporting template. This pilot covers the Province of Ontario and CISC has funded a position to specifically coordinate the implementation of the template.
- CIROC has also initiated a Strategy Planning Session to clearly define its objectives, the underlying
  initiatives and yearly deliverables for the provincial coordinators. At the June meeting, CIROC adopted a
  mission statement and three main objectives (accountability, operations, and intelligence).

#### August - October, 2009

No change in status

- At the CIROC November 2010 meeting, CIROC adopted its 3 year Strategic Plan.
- In furtherance to the CIROC and NEC Resolutions, in January 2010 CISC held a national workshop which led to recommendations as to the types of information to be uploaded to ACIIS.

# Resolution: 2007-10 Disposition of Property Seized under the CDSA

#### **Resolution Summary:**

The Canadian Association of Chiefs of Police recommends that the Minister of Health and the Minister of Justice continue to move the legislative amendment process forward as a priority in order to allow for safer, faster, more efficient handling and disposition of goods seized under the CDSA, including a provision to allow Law Enforcement to authorize the expedited destruction of goods, other than drugs, seized from illicit drug production operations.

Target Date for Completion: ongoing Sponsor: Drug Abuse Committee

Champion: Chief Barry MacKnight & Frank Elbers,

OPP

# Summary of progress since initiation:

• HC Working Group has been meeting over the last 2 years and it appears that the feedback and suggestions from the police community are being reflected in the amendment proposals to date.

Office or Controlled Substances is the division within HC that has been handling the file. The file has not
progressed since the last consultations in October of 2007 due to internal resource issues. DAC will be
sending a letter to the Minister to reiterate the importance of the issue and to request that the matter be
properly resourced

#### April - July 2008

No change in status.

# August – October 2008

No change in status.

#### October 2008 – February 2009

Letter sent to Health Minister Tony Clement. No response to date.

# March – July, 2009

Letter sent to Minister Aglukkaq requesting update and meeting on this issue and others.

#### August – October, 2009

No change in status. Chief MacKnight will be raising this issue again with the HC technical advisor at the DAC meeting in Toronto on Nov 25, 2009.

- DAC sub-committee formed at 25 Nov 09 meeting in Toronto to address this priority.
- Action plan developed at 25 Nov meeting
- Action plan currently being addressed

# 2006 Resolutions

Resolution: 2006 -02 Non-returnable Warrants

#### **Resolution Summary:**

The Canadian Association of Chiefs of Police urges the Minister of Justice to create or amend legislation to provide for the return of offenders for who warrants of arrest are issued to originating jurisdictions.

Target Date for Completion: Ongoing Sponsor: Organized Crime and Law Amendments Champion: Chief Jim Chu and Supt. Warren Lemcke

# Summary of progress since initiation:

- Minister of Justice briefed in 2006 by LAC Chairs and Chief Ewatski
- Minister of Public Safety briefed by Chief Graham in 2006
- Matter raised by F/P/T Ministers
- F/P/T working group examining
- BC Solicitor General supporting with Federal Colleagues
- Chief Chu briefed Minister of Justice and Minister of Public Safety in 2007
- Community policing centers have launched a petition drive

#### April – July 2008

Vancouver Police Department has developed and implemented model policies and procedures

#### August - October 2008

The Vancouver Police Department continues to return people to the jurisdiction that issued the warrant. They are soliciting funding from the Provincial Government to continue the program. The Victoria PD has been very active as well and has sent several people back, using funds donated by the private sector. The program is expanding in BC with several other jurisdictions expressing interest.

# October 2008 - February 2009

No change in status.

#### March - July, 2009

No change in status.

#### August - October, 2009

- The Conair nonreturnable warrant program continues to expand. The Province of BC recently provided \$40,000 in funding to the VPD for the program. Victoria Police are an active participant.
- B.C and Alberta have developed an MOU with regard to dealing with non returnable warrants between the 2
  provinces. Other agencies across Canada are getting involved and cooperating in bringing these fugitives to
  Justice.
- The government has proposed legislation to deal with the issue of persons fleeing a jurisdiction when they know they have a warrant for their arrest.

#### November 2009 – February 2010

• The Conair program achieved a significant milestone in January with its 50<sup>th</sup> arrest. The program continues to proceed in the Vancouver area, Victoria and with interest in other Lower Mainland jurisdictions. Alberta and BC are aggressively dealing with these matters.

# Resolution: 2006-04 Scheduling of Criminal Organizations

# **Resolution Summary:**

The Canadian Association of Chiefs of Police urges the Minister of Justice to create or amend legislation to provide for the scheduling of proven criminal organizations within the *Criminal Code of Canada*.

Target Date for Completion: Ongoing Sponsor: Law Amendments and Organized Crime Champion: Clayton Pecknold & Mike Cabana

#### Summary of progress since initiation:

The FPT working group on organized crime discussed this Resolution in February 2008 and will be meeting in April 2008 to commence the analysis of scheduling of criminal organizations in the Criminal Code and other organized crime law reforms proposed by the CACP and the Government of Manitoba.

#### April - July 2008

The Scheduling initiative was presented to the FPT Ministers as part of the larger Organized Crime law reform process. They have agreed to the concept in principle and have moved the item forward as part of phase 2 of their law reform initiatives. It is anticipated that dialogue on implementation of the phase two items will take place at the fall 08 meeting.

#### August - October 2008

No change in status.

#### March - July, 2009

On May 26th, 2009 Lt Serge Vandal, SQ, officer in charge of the Organized Crime Intelligence Unit, Jocelyn Latulippe, SQ, Chief Inspector and Director of the Criminal Investigation Services Branch, Insp. Gary Shinkaruk, RCMP, Officer in Charge Project E-Pandora, and Supt Michel Aubin, RCMP, Director Federal & International Operations appeared before the Standing Committee of Justice and Human Rights to discuss the scheduling or listing of criminal organizations.

Currently, courts require the tying of the offence to the criminal organization and further the need to adduce the evidence pertaining to the crime itself; the need to demonstrate the criminal organization is a criminal organization as per 467 CC; and the need to link the offence to the criminal organization. The law enforcement representatives suggested that once a criminal organization has been designated as such through a criminal trial, that this designation be recognized nationally so as to avoid having to repeat the process in future.

Christopher Mainella, Public Prosecution Service of Canada did not support the scheduling of criminal organizations and suggested alternative options, including:

- Include the presentation of evidence from a previous judicial finding about a particular group for a judge to consider as evidence for an ongoing trial.
- Having Parliament declare that the issue of whether a group is a criminal organization is a question of law, so that at least a jury would not have to be tied up listening to such evidence for days or weeks. Such matters could be decided by a judge prior to trial under subsection 645(5) of the Criminal Code."

Professor Kent Roach (Pritchard-Wilson Chair, Faculty of Law, University of Toronto) also did not support the scheduling of criminal organizations. He suggested that recommendations by Lesage and Code would remedy the problems identified by the law enforcement representatives in regards to lengthy, complex criminal organization trials. Further study is planned for the fall of 2009.

#### August – October, 2009

No change in status

# November 2009 - February 2010

Resolution: 2006-09 National Mass Marketing Fraud Strategy

#### **Resolution Summary:**

The Canadian Association of Chiefs of Police calls upon the Government of Canada, together with its provincial and territorial partners through the federal-provincial-territorial process, law enforcement, the private sector and other partners to support the requirement for a National MMF Strategy to dismantle, disrupt, and neutralize Canadian-based MMF operators, involving:

- The establishment of mechanisms for increased coordination and collaboration;
- The identification of strategies to increase the effectiveness of law enforcement initiatives;
- Tougher sanctions and targeted legislation;
- National harmonized data collection on MMF complaints and incidents to be housed at the PhoneBusters National Call Centre (PNCC), a joint program of the Ontario Provincial Police, Royal Canadian Mounted Police, and the Competition Bureau Canada;
- Prevention and awareness initiatives to decrease the susceptibility of victims (Canadians and foreign) through existing fora like the Fraud Prevention Forum, chaired by the Competition Bureau Canada.

Target Date for Completion: December 2009

Sponsor: Private Sector Liaison Champion: Chief Brian Mullan

#### Summary of progress since initiation:

- A working group led by Denis Constant, continues to work on this.
- Articles published in CACP Publications: Identity Theft: a Chameleon of a Crime (2006); Controlling Mass Marketing Fraud in Canada ((2007); CACP Private Sector Liaison Committee: Working to Share Information and Best Practices (2008)
- An information and resource guide, directed to credit card retailers and credit card users, was developed to
  increase public awareness on this issue. This was a partnership with the Ontario Provincial Police, the Royal
  Canadian Mounted Police, the Canadian Bankers Association and the PSLC.

#### April - July 2008

The sub-committee, led by C/Supt. Denis Constant presented a report to PSLC at is April 2008 meeting. More work required. Anticipate draft implementation plan to be presented at the November meeting. Members who took a leadership role in this initiative, Goodall and Constant, retired during 2008. This has led to a slowdown in activity to achieve completion.

#### August – October 2008

No change in status. Meeting planned for November 2008.

# October 2008 - February 2009

No change in status

#### March - July, 2009

C/Supt Steven White (RCMP) completed significant work on the establishment of the PNCC. C/Supt White
developed a needs analysis/business case that was reviewed by the committee and served as the
foundation for a proposal submitted to RCMP senior management for approval. A decision on that
submission is pending.

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# Resolution: 2006-09 National Mass Marketing Fraud Strategy cont'd

The proposal calls for \$5 million in funding and the dedication of 45 members to created an expanded Phone Busters Centre in North Bay. The Centre, in addition to the normal reporting task, will analyze information to assist police services in the development of intelligence led collaborative enforcement efforts against organized crime organization who specialize in fraud related offence.

In an effort to enhance the ability of the private sector and police services to work together, the Committee has developed a PSLC Best Practices web page that highlights the joint initiatives undertaken by the partners, contact information and a brief description of the programs. The pages are now accessible to our members.

The PSLC will make a presentation titled *Retail Organized Crime* at the 2009 CACP Conference, which will highlight the impact of organized crime, including fraud related activity on the retail sector.

# August - October, 2009

 Chief Brian Mullan and Mr. Don Verezowski, Sears Canada made a presentation on retail organized crime at the CACP Annual Conference.

# November 2009 - February 2010